

## Message Text

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ACTION ACDA-19

INFO OCT-01 EUR-25 ISO-00 CIAE-00 PM-07 H-03 INR-10 L-03

NSAE-00 NSC-10 PA-04 RSC-01 PRS-01 SPC-03 SS-20

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SECDEF WASHDC PRIORITY

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AMEMBASSY LONDON

USNMR SHAPE

USCINCEUR

C O N F I D E N T I A L VIENNA 9428

MBFR NEGOTIATIONS

FROM US REP MBFR

E.O. 11652: GDS

TAGS: PARM, NATO

SUBJECT: MBFR NEGOTIATIONS: ADVANCE TEXT OF CANADIAN STATE-  
MENT ON ASSOCIATED MEASURES FOR NOVEMBER 15,  
1973 PLENARY

FOLLOWING IS TEXT OF CANADIAN "THEME" ON ASSOCIATED MEASURES TO BE  
PRESENTED AT NOVEMBER 15, 1973 PLENARY, AS APPROVED BY AD HOC  
GROUP IN ITS NOVEMBER 14, 1973 MEETING.

BEGIN TEXT:

1. WE AGREED IN THE COMMUNIQUE OF JUNE 28 THAT THE COMMON OBJEC-  
TIVE OF ALL PARTICIPANTS IS TO ACHIEVE A MORE STABLE MILITARY RELA-  
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TIONSHIP AND TO CONTRIBUTE TO THE STRENGTHENING OF PEACE AND

SECURITY IN EUROPE. IN THE SAME COMMUNIQUE ALL PARTICIPANTS AGREED THAT THE REDUCTION OF ARMED FORCES AND ARMAMENTS AND ASSOCIATED MEASURES IN CENTRAL EUROPE WOULD BE THE SUBJECT OF THESE NEGOTIATIONS. I WOULD LIKE TO EMPHASIZE THAT THERE IS AGREEMENT THAT THE SUBJECT MATTER OF OUR NEGOTIATIONS MUST INCLUDE ASSOCIATED MEASURES.

2. FOLLOWING ON THE STATEMENTS MADE AT OUR PREVIOUS SESSION BY THE REPRESENTATIVES OF THE FEDERAL REPUBLIC OF GERMANY AND THE USA, AND BEARING IN MIND THE REQUISITES OF ENHANCED STABILITY AND UNDIMINISHED SECURITY WHICH THE REPRESENTATIVES OF THE NETHERLANDS, GREECE, AND UNITED KINGDOM REFERRED TO ON NOVEMBER 6 AND 8, I SHALL TODAY ON BEHALF OF THE WESTERN PARTICIPANTS CONTINUE OUR PRESENTATION OF THE GENERAL PROPOSALS WHICH WE BELIEVE ARE THE BEST SOLUTIONS TO THE PROBLEMS FACED BY THESE NEGOTIATIONS.

3. THE OBJECTIVES AND THE AGREED SUBJECT OF OUR NEGOTIATIONS REQUIRE THAT WE SEEK TO REDUCE THE RISKS OF MISUNDERSTANDING ARISING OUT OF MILITARY ACTIVITY BY ASSOCIATING CERTAIN STABILIZING MEASURES WITH REDUCTIONS IN CENTRAL EUROPE. AGREEMENT ON REDUCTIONS OF ARMED FORCES AND ARMAMENTS, HOWEVER IMPORTANT, WILL NOT BE SUFFICIENT BY THEMSELVES TO ENHANCE STABILITY. AGREED ASSOCIATED MEASURES WILL BE IMPORTANT FOR BOTH THE POLITICAL AND MILITARY ASPECTS OF SECURITY WHICH ARE OUR CONCERN IN THESE NEGOTIATIONS.

4. WE SHOULD LIKE TO PRESENT TO YOU NOW THE BASIS FOR OUR GENERAL PROPOSALS ON ASSOCIATED MEASURES INCLUDING THEIR NATURE AND PURPOSE. IN THE FOLLOWING STATEMENT BY BELGIAN COLLEAGUE WILL SPEAK ON MEASURES RELATED TO VERIFICATION AND THE NON-CIRCUMVENTION OF UNDERTAKINGS.

5. ASSOCIATED MEASURES SHOULD BE DESIGNED TO ENHANCE MUTUAL CONFIDENCE AND TO INCREASE MILITARY STABILITY. THIS WOULD BE PARTICULARLY USEFUL IN TIMES OF POSSIBLE TENSION, BY REDUCING THE RISKS OF MISUNDERSTANDING OF MILITARY ACTIVITY AND OF SURPRISE ATTACK.

6. WE SHALL HAVE MORE SPECIFIC MEASURES TO PROPOSE AT AN APPROPRIATE POINT. IN GENERAL, WE BELIEVE SUCH MEASURES SHOULD SERVE TO DEFINE CLEAR LEVELS OF ACTIVITY WHICH ARE OF CONCERN TO BOTH SIDES. ACTIVITIES WHICH ARE ABOVE SUCH AGREED LEVELS WOULD, BY DEFINITION, BE CONSIDERED AS POTENTIALLY DESTABILIZING AND WOULD

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FOR THAT REASON BE LEGITIMATE GROUND FOR CONCERN BY THE OTHER SIDE.

7. PROPOSALS FOR THIS TYPE OF MEASURE DO NOT PRE-SUPPOSE ANY JUDGEMENT ON INTENTIONS BUT MERELY RECOGNIZE THAT CERTAIN MILITARY CAPABILITIES EXIST ON BOTH SIDES AND THAT THE CONCENTRATION OF FORCES IN CENTRAL EUROPE, EVEN AFTER FORCE REDUCTIONS, COULD ENGENDER MISUNDERSTANDING OF MILITARY ACTIVITIES AND APPREHENSION ABOUT THEIR ULTIMATE PURPOSE.

8. MUTUAL CONFIDENCE SHOULD BE ENHANCED BY ENSURING THAT ROUTINE MILITARY ACTIONS, SUCH AS EXERCISES, ARE PERCEIVED FOR WHAT THEY REALLY ARE AND THEREFORE NOT MISINTERPRETED. THE CONSEQUENCE OF SUCH MISINTERPRETATION WOULD BE EVEN MORE SERIOUS IF IT OCCURRED IN TIMES OF POSSIBLE POLITICAL TENSION. TO IMPROVE MUTUAL UNDERSTANDING AND REMOVE MISAPPREHENSION, MEASURES INVOLVING APPROPRIATE SPECIFIC OBLIGATIONS SHOULD BE ADOPTED, IN THE CONTEXT OF THE REDUCTION AGREEMENTS. SUCH MEASURES WOULD CLARIFY TO ALL CONCERNED THE PURPOSES OF MOVEMENTS OF FORCES AND PARTICULARLY THOSE INVOLVING THE ENTRY OF FORCES INTO THE REDUCTION AREA. THEY WOULD, IN FACT, FAVOUR DEFENDER OVER HYPOTHETICAL AGRESSOR, THEREBY CONTRIBUTING TO MUTUAL CONFIDENCE. MEASURES OF THIS KIND WOULD TEND TO ENHANCE STABILITY IN THE SHORT AND LONGER TERM AND ENHANCE THE ACCEPTABILITY OF AN AGREEMENT, ALSO ON REDUCTIONS, BECAUSE GREATER CONFIDENCE AND STABILITY WOULD PERMIT A GREATER SENSE OF SECURITY EVEN WITH LOWER LEVELS OF FORCES.

9. MY COLLEAGUES AND I CONSIDER THAT STABILIZING MEASURES MERIT DETAILED EXAMINATION AT AN EARLY STAGE. THIS WOULD BE IN KEEPING WITH THE AGREEMENT THAT, I QUOTE, "SPECIFIC ARRANGEMENTS WILL HAVE TO BE CAREFULLY WORKED OUT IN SCOPE AND TIMING IN SUCH A WAY THAT THEY WILL IN ALL RESPECTS AND AT EVERY POINT CONFORM TO THE PRINCIPLE OF UNDIMINISHED SECURITY FOR EACH PARTY." IN DOING SO WE CAN ALSO CONVEY TO OUR OWN PUBLICS THE INCREASED MUTUAL CONFIDENCE ACHIEVED THROUGH A RESULT OF AGREEMENT ON ASSOCIATED MEASURES.

END TEXT.HUMES

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